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(Original Signature of Member)

118TH CONGRESS
1ST SESSION

H. R.

To implement certain recommendations to promote the inclusion of pregnant and lactating women in clinical research, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Ms. CASTOR of Florida introduced the following bill; which was referred to the Committee on _____

A BILL

To implement certain recommendations to promote the inclusion of pregnant and lactating women in clinical research, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Advancing Safe Medi-
5 cations for Moms and Babies Act of 2023”.

1 **SEC. 2. UPDATING FDA REGULATIONS TO REMOVE PREG-**
2 **NANT WOMEN AS A VULNERABLE RESEARCH**
3 **POPULATION.**

4 (a) **PURPOSES.**—The purposes of this section are—

5 (1) to facilitate compliance with applicable Fed-
6 eral regulations relating to the protection of preg-
7 nant women participating in research as subjects;
8 and

9 (2) to promote the inclusion of pregnant women
10 in clinical research.

11 (b) **HARMONIZATION.**—For the purposes specified in
12 subsection (a), the Secretary of Health and Human Serv-
13 ices (in this Act referred to as the “Secretary”) shall, to
14 the extent practicable and consistent with other applicable
15 statutes, issue such regulations as may be appropriate to
16 harmonize the regulations of the Food and Drug Adminis-
17 tration relating to the protection of human subjects, in-
18 cluding parts 50 and 56 of title 21, Code of Federal Regu-
19 lations, with the latest regulations of the Department of
20 Health and Human Services relating to the inclusion of
21 pregnant women as subjects in clinical research.

22 (c) **DEADLINE.**—The Secretary of Health and
23 Human Services shall finalize the regulations required by
24 subsection (b) not later than 180 days after the date of
25 enactment of this Act.

1 **SEC. 3. CLEARINGHOUSE OF CLINICAL TRIALS AND REG-**
2 **ISTRIES.**

3 (a) IN GENERAL.—The Secretary, acting through the
4 Director of the National Institutes of Health, and in con-
5 sultation with the Commissioner of Food and Drugs and
6 the heads of other relevant Federal departments and agen-
7 cies, shall establish and maintain a national clearinghouse
8 of educational materials and current information on reg-
9 istries and clinical trials that enroll pregnant and lactating
10 women in order to—

11 (1) enable pregnant and lactating women, their
12 families, and health care professionals to easily iden-
13 tify and enroll in registries and clinical trials;

14 (2) educate pregnant and lactating women,
15 their families, and health care professionals on the
16 importance of enrolling in registries and clinical
17 trials; and

18 (3) inform pregnant and lactating women, their
19 families, and health care professionals about the
20 general requirements, commitments, and benefits as-
21 sociated with participating in a registry or clinical
22 trial.

23 (b) REQUIREMENTS.—The Secretary, acting through
24 the Director of the National Institutes of Health, and in
25 consultation with the Commissioner of Food and Drugs
26 and the heads of other relevant Federal departments and

1 agencies, shall ensure that the clearinghouse under sub-
2 section (a)—

3 (1) is accessible by means of the internet;

4 (2) is updated on a regular basis, not less than
5 quarterly;

6 (3) is designed for consumers, incorporates a
7 user-friendly interface, and is searchable;

8 (4) includes links to related public and private
9 sector resources on registries and clinical trials de-
10 scribed in subsection (a); and

11 (5) is available to the public by October 1,
12 2025.

13 (c) PLANNING.—

14 (1) IN GENERAL.—In establishing the clearing-
15 house under subsection (a), the Secretary, shall—

16 (A) develop criteria for which registries
17 and clinical trials are eligible for listing in the
18 clearinghouse under subsection (a);

19 (B) establish a procedure for archiving
20 closed registries and clinical trials; and

21 (C) identify educational resources needed
22 for the clearinghouse.

23 (2) PUBLIC INPUT.—The Secretary shall solicit
24 public input on content to be included in the clear-
25 ightinghouse under subsection (a).

1 (d) AUTHORIZATION OF APPROPRIATIONS.—To carry
2 out this section, there are authorized to be appropriated—

3 (1) \$4,000,000 for the period of fiscal years
4 2024 through 2025; and

5 (2) \$3,000,000 for the period of fiscal years
6 2026 through 2028.

7 **SEC. 4. COORDINATING COMMITTEE ON RESEARCH SPE-**
8 **CIFIC TO PREGNANT AND LACTATING**
9 **WOMEN.**

10 (a) ESTABLISHMENT.—Not later than 90 days after
11 the date of enactment of this Act, the Secretary shall es-
12 tablish a committee, in accordance with the Federal Advi-
13 sory Committee Act (5 U.S.C. App.), to be known as the
14 Committee on Research Specific to Pregnant and Lac-
15 tating Women or the PRGLAC Committee (in this section
16 referred to as the “Committee”) to advise on coordinating
17 Federal activities to address gaps in knowledge and re-
18 search regarding safe and effective therapies for pregnant
19 and lactating women.

20 (b) DUTIES.—The Committee shall—

21 (1) advise on coordinating Federal activities to
22 promote the inclusion of pregnant and lactating
23 women in clinical research;

1 (2) promote opportunities for Federal agencies
2 and private actors to advance the inclusion of preg-
3 nant and lactating women in clinical research;

4 (3) develop and annually update a summary of
5 Federal agency progress toward implementing rec-
6 ommendations included in the September 2018 Re-
7 port to the Secretary of Health and Human Serv-
8 ices, and the August 2020 Report Implementation
9 Plan to the Secretary of Health and Human Serv-
10 ices, prepared by the Task Force on Research Spe-
11 cific to Pregnant Women and Lactating Women;

12 (4) identify new recommendations for the Sec-
13 retary regarding Federal activities to address gaps
14 in knowledge and research regarding safe and effec-
15 tive therapies for pregnant and lactating women;
16 and

17 (5) receive updates on private sector and inter-
18 national efforts to include pregnant and lactating
19 women in clinical research.

20 (c) MEMBERSHIP.—

21 (1) IN GENERAL.—The Committee shall be
22 composed of—

23 (A) the Federal members listed in para-
24 graph (2); and

1 (B) the non-Federal members appointed
2 pursuant to paragraph (3).

3 (2) FEDERAL MEMBERS.—The Federal mem-
4 bers of the Committee shall consist of the following
5 Federal officials (or their designees):

6 (A) The Director of the Centers for Dis-
7 ease Control and Prevention.

8 (B) The Director of the National Institutes
9 of Health, the Director of the Eunice Kennedy
10 Shriver National Institute of Child Health and
11 Human Development, the Director of the Office
12 of Research on Women's Health of the National
13 Institutes of Health, and the directors of such
14 other national research institutes and national
15 centers of the National Institutes of Health as
16 the Secretary determines appropriate.

17 (C) The Commissioner of Food and Drugs.

18 (D) The Director of the Agency for
19 Healthcare Research and Quality.

20 (E) The Director of the Office on Women's
21 Health of the Department of Health and
22 Human Services.

23 (F) The Director of the National Vaccine
24 Program.

1 (G) The Director of the Office for Human
2 Research Protections of the Department of
3 Health and Human Services.

4 (H) The Administrator of Health Re-
5 sources and Services Administration.

6 (I) The head of any other research-related
7 agency or department not described in subpara-
8 graphs (A) through (H) as the Secretary deter-
9 mines appropriate, which may include the De-
10 partment of Veterans Affairs and the Depart-
11 ment of Defense.

12 (3) NON-FEDERAL MEMBERS.—

13 (A) IN GENERAL.—The non-Federal mem-
14 bers of the Committee shall consist of—

15 (i) representatives from relevant med-
16 ical societies with subject matter expertise
17 on pregnant women, lactating women, or
18 children;

19 (ii) representatives from nonprofit or-
20 ganizations with expertise related to the
21 health of women and children;

22 (iii) relevant industry representatives;

23 (iv) individuals with ethical and legal
24 expertise in clinical trials and research;

1 (v) representatives from relevant non-
2 profit organizations with expertise in clin-
3 ical research; and

4 (vi) other representatives, as the Sec-
5 retary determines appropriate.

6 (B) LIMITATIONS.—The non-Federal mem-
7 bers of the Committee shall compose not more
8 than one-half, and not less than one-third, of
9 the total membership of the Committee.

10 (C) APPOINTMENT.—The Secretary shall
11 appoint the non-Federal members of the Com-
12 mittee.

13 (D) TERMS.—The non-Federal members of
14 the Committee shall serve for a term of 4 years,
15 and may be reappointed for 1 additional 4-year
16 term. Any non-Federal member appointed to fill
17 a vacancy for an unexpired term shall be ap-
18 pointed for the remainder of such term. A non-
19 Federal member may serve after the expiration
20 of the member's term until a successor has
21 taken office.

22 (d) ADMINISTRATIVE SUPPORT.—The Secretary shall
23 provide the Committee such administrative support as the
24 Secretary determines to be necessary for carrying out this
25 section.

1 (e) MEETINGS.—The Committee shall meet at least
2 2 times each year and shall convene public meetings, as
3 appropriate, to fulfill its duties under subsection (b).

4 (f) REPORT TO CONGRESS.—

5 (1) IN GENERAL.—Not later than 1 year after
6 the date of enactment of this Act, and every other
7 year thereafter, the Committee shall prepare and
8 submit to the Secretary, the Committee on Health,
9 Education, Labor, and Pensions of the Senate, and
10 the Committee on Energy and Commerce of the
11 House of Representatives a report on—

12 (A) the progress of Federal agencies in im-
13 plementing the recommendations and imple-
14 mentation plan described in subsection (b)(3);

15 (B) Federal activities undertaken to ad-
16 vance the inclusion of pregnant and lactating
17 women in clinical research; and

18 (C) additional recommendations for the
19 Secretary regarding Federal activities to ad-
20 dress gaps in knowledge and research regarding
21 safe and effective therapies for pregnant and
22 lactating women.

23 (2) PUBLIC AVAILABILITY.—The Secretary
24 shall make the reports required by paragraph (1)

1 available on a public website of the Department of
2 Health and Human Services.

3 (g) SUPPLEMENTAL REPORT ON DEPARTMENT
4 GUIDANCE.—

5 (1) IN GENERAL.—Not later than 2 years after
6 the date of enactment of this Act, the Committee
7 shall prepare and submit to the Secretary, the Com-
8 mittee on Health, Education, Labor, and Pensions
9 of the Senate, and the Committee on Energy and
10 Commerce of the House of Representatives a report
11 to inform guidance of the Department of Health and
12 Human Services to facilitate the conduct of clinical
13 research involving pregnant and lactating women.

14 (2) CONTENTS.—The report under paragraph
15 (1) shall include—

16 (A) information on which clinical studies
17 require consent from both biological parents, in-
18 cluding information quantifying how requiring
19 consent from both biological parents limits par-
20 ticipation in such clinical studies;

21 (B) best practices and recommendations
22 for institutional review boards related to the in-
23 clusion of pregnant and lactating women in
24 clinical research, including information on suc-

1 cesses and challenges of using a centralized in-
2 stitutional review board; and

3 (C) an evaluation of statutory programs
4 enacted to spur pediatric-specific information in
5 Food and Drug Administration-approved thera-
6 pies, such as the Best Pharmaceuticals for Chil-
7 dren Act (Public Law 107–109) and the Pedi-
8 atric Research Equity Act of 2008 (Public Law
9 108–155), and how approaches taken in such
10 programs can be applied to clinical research in-
11 cluding pregnant and lactating women.

12 (3) PUBLIC AVAILABILITY.—The Secretary
13 shall make the report required by paragraph (1)
14 available on a public website of the Department of
15 Health and Human Services.

16 (h) TERMINATION.—

17 (1) IN GENERAL.—The Committee shall termi-
18 nate on the date that is 5 years after the date on
19 which the Committee is established under subsection
20 (a).

21 (2) EXTENSION.—The Secretary may extend
22 the operation of the Committee for up to 3 addi-
23 tional 2-year periods following the 5-year period de-
24 scribed in paragraph (1) if the Secretary determines
25 that the extension is appropriate to monitor the im-

1 plementation of the recommendations and implemen-
2 tation plan described in subsection (b)(3) or any ad-
3 ditional recommendations made by the Committee.

4 **SEC. 5. RAISING AWARENESS OF RESEARCH THAT IN-**
5 **CLUDES PREGNANT AND LACTATING WOMEN**
6 **IN CLINICAL RESEARCH.**

7 (a) IN GENERAL.—The Secretary, acting through the
8 Director of the National Institutes of Health, in consulta-
9 tion with the heads of other relevant Federal agencies,
10 shall establish and implement an education campaign de-
11 signed to—

12 (1) educate the public on the importance of—

13 (A) including pregnant and lactating
14 women in clinical research to better inform
15 health care decisions on the safety and effec-
16 tiveness of medications for pregnant and lac-
17 tating women before, during, and after preg-
18 nancy;

19 (B) registries and clinical trials that in-
20 clude pregnant and lactating women;

21 (2) encourage and facilitate participation by
22 pregnant and lactating women in clinical research;

23 (3) improve the general understanding of the
24 critical role registries and other postmarket surveil-
25 lance activities have in collecting data related to the

1 use of medications by pregnant and lactating
2 women;

3 (4) improve the understanding of available clin-
4 ical trials and registries that enroll pregnant and
5 lactating women;

6 (5) encourage pregnant and lactating women to
7 seek additional information about such opportunities
8 to participate in clinical research;

9 (6) encourage health care providers to make in-
10 formation on clinical research available to pregnant
11 and lactating women; and

12 (7) facilitate access to and enrollment in such
13 research by pregnant and lactating women.

14 (b) CONSULTATION.—In carrying out this section,
15 the Secretary shall consult with—

16 (1) nonprofit organizations with expertise re-
17 lated to the health of women and children, including
18 those representing populations with high rates of
19 maternal mortality and morbidity;

20 (2) representatives from relevant medical soci-
21 eties with subject matter expertise on pregnant
22 women, lactating women, or children;

23 (3) relevant industry representatives; and

24 (4) other representatives, as appropriate.

1 (c) PLANNING.—In establishing the campaign under
2 subsection (a), the Secretary, acting through the Director
3 of the National Institutes of Health, in consultation with
4 the heads of other relevant Federal agencies, shall—

5 (1) conduct a needs assessment to—

6 (A) evaluate existing resources; and

7 (B) identify barriers to awareness and op-
8 portunities to fill gaps and address barriers;

9 (2) identify target audiences for the campaign;

10 (3) identify best practices to reach each such
11 target audience;

12 (4) test appropriate messaging strategies, in-
13 cluding risk communication messaging, for each tar-
14 get audience; and

15 (5) coordinate with the clearinghouse estab-
16 lished under section 3.

17 (d) AUTHORIZATION OF APPROPRIATIONS.—To carry
18 out this section, there is authorized to be appropriated
19 \$5,000,000 for the period of fiscal years 2024 through
20 2028.

1 **SEC. 6. RESEARCH PRIORITIZATION PROCESS FOR PREG-**
2 **NANT AND LACTATING WOMEN AT THE EU-**
3 **NICE KENNEDY SHRIVER NATIONAL INSTI-**
4 **TUTE OF CHILD HEALTH AND HUMAN DEVEL-**
5 **OPMENT.**

6 (a) IN GENERAL.—The Director of the National In-
7 stitutes of Health, acting through the Director of the Eu-
8 nice Kennedy Shriver National Institute of Child Health
9 and Human Development (referred to in this section as
10 “NICHD”), shall carry out priority research projects on
11 existing and new medications prescribed for pregnant and
12 lactating women.

13 (b) RESEARCH PRIORITIZATION PROCESS.—The Di-
14 rector of the National Institutes of Health shall establish
15 a research prioritization process to determine which pro-
16 posed research projects should receive priority funding
17 under this section. Such research prioritization process
18 shall take into account the following factors:

19 (1) The available evidence, including whether
20 there is an unmet medical need or gap in scientific
21 information relevant to treatment of pregnant and
22 lactating women with specific diseases or conditions.

23 (2) The feasibility of research, including the
24 prevalence of a disease or condition in pregnant and
25 lactating women and the availability of investigators
26 with expertise in studying such disease or condition.

1 (3) The potential impact of research, including
2 the severity of the disease or condition in pregnant
3 and lactating women, the current cost of treating
4 the disease or condition in pregnant and lactating
5 women, the frequency of use of the drug in pregnant
6 and lactating women, and the availability of alter-
7 native treatments for the disease or condition in
8 pregnant and lactating women.

9 (c) CONSULTATION.—In developing the research
10 prioritization process described in subsection (b), the Di-
11 rector of the National Institutes of Health shall seek feed-
12 back from—

13 (1) the existing research networks of the Na-
14 tional Institute of Child Health and Human Devel-
15 opment with expertise in clinical research involving
16 pregnant and lactating women;

17 (2) relevant medical societies with subject mat-
18 ter expertise on pregnant women, lactating women,
19 or children; and

20 (3) nonprofit organizations with expertise re-
21 lated to the health of pregnant women, lactating
22 women, or children, including those representing
23 populations with high rates of maternal mortality
24 and morbidity.

1 (d) PUBLIC COMMENT.—The Secretary shall provide
2 an opportunity for public comment on the program under
3 this section.

4 (e) ACCOUNTABILITY AND OVERSIGHT.—

5 (1) WORK PLAN.—Not later than 180 days
6 after the date of enactment of this Act, the Director
7 of the National Institutes of Health shall submit to
8 the Committee on Health, Education, Labor, and
9 Pensions and the Committee on Appropriations of
10 the Senate and the Committee on Energy and Com-
11 merce and the Committee on Appropriations of the
12 House of Representatives a work plan for—

13 (A) funding priority research projects
14 under subsection (a); and

15 (B) developing the research prioritization
16 process under subsection (b).

17 (2) REPORTS.—Not later than October 1 of
18 each of fiscal years 2024 through 2028, the Director
19 of the National Institutes of Health shall submit to
20 the Committee on Health, Education, Labor, and
21 Pensions and the Committee on Appropriations of
22 the Senate and the Committee on Energy and Com-
23 merce and the Committee on Appropriations of the
24 House of Representatives a report on the program
25 under this section, including—

1 (A) the amount of money obligated or ex-
2 pended in the prior fiscal year for each priority
3 research project under subsection (a);

4 (B) a description of each such project; and

5 (C) the rationale for prioritizing each such
6 project according to the process under sub-
7 section (b).

8 (f) AUTHORIZATION OF APPROPRIATIONS.—To carry
9 out this section, there is authorized to be appropriated
10 \$50,000,000 for the period of fiscals year 2024 through
11 2028.